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**UNITED STATES DISTRICT COURT  
CENTRAL DISTRICT OF CALIFORNIA**

17 LOS ANGELES WATERKEEPER,  
18 a California non-profit association,

19 Plaintiff,

20 v.

21  
22 EDDIE KANE STEEL PRODUCTS, INC.,  
23 a New Jersey corporation,

24 Defendant.

Civil Case No.:

**COMPLAINT FOR  
DECLARATORY AND  
INJUNCTIVE RELIEF AND  
CIVIL PENALTIES**

**(Federal Water Pollution Control  
Act, 33 U.S.C. §§ 1251 *et seq.*)**

1 LA Waterkeeper (“LA Waterkeeper” or “Plaintiff”), by and through its counsel,  
2 hereby alleges:

3 **I. JURISDICTION AND VENUE**

4 1. This is a civil suit brought under the citizen suit enforcement provision of  
5 the Federal Water Pollution Control Act, 33 U.S.C. §§ 1251 *et seq.* (“Clean Water Act”  
6 or “CWA”). *See* 33 U.S.C. § 1365. This Court has subject matter jurisdiction over the  
7 parties and this action pursuant to 33 U.S.C. § 1365(a)(1) and 28 U.S.C. §§ 1331 and  
8 2201 (an action for declaratory and injunctive relief arising under the Constitution and  
9 laws of the United States).

10 2. On January 13, 2023, LA Waterkeeper issued a 60-day notice letter (“Notice  
11 Letter”), to Eddie Kane Steel Products, Inc. (“Kane Steel” or “Defendant”), as the owners  
12 and operators of the facility under its control. The Notice Letter informed Defendant of  
13 their violations of California’s General Permit for Discharges of Storm Water Associated  
14 with Industrial Activities (*National Pollutant Discharge Elimination System (NPDES)*  
15 *General Permit No. CAS000001, State Water Resources Control Board Water Quality*  
16 *Order No. 2014-0057-DWQ* and amended by Order No. 2015-0122 –DWQ and  
17 incorporating: 1) Federal Sufficiently Sensitive Test Method Ruling; 2) Total Maximum  
18 Daily Loads (“TMDL”) Implementation Requirements; and 3) Statewide Compliance  
19 Options Incentivizing On-Site or Regional Storm Water Capture and Use, and as  
20 subsequently amended by Order 2018-0028-DWQ (effective July 1, 2020) (“General  
21 Permit” or “Storm Water Permit”) and the Clean Water Act at the industrial facility  
22 located at 6415 Corvette Avenue, Commerce, CA 90040 with Waste Discharger  
23 Identification Number (“WDID”) 4 19I029120 (“Facility”).

24 3. The Notice Letter informed Defendant of LA Waterkeeper’s intent to file  
25 suit against Defendant to enforce the Storm Water Permit and the Clean Water Act.

26 4. The Notice Letter was sent to Kane Steel’s Chief Executive Officer, Human  
27 Resources Manager, the Facility Manager, and the Agent for Service of Process (40  
28 C.F.R. § 135.2(a)(2)). The Notice Letter was also sent to the Acting Administrator of the

1 United States Environmental Protection Agency (“EPA”), the Acting Administrator of  
2 EPA Region IX, the Executive Director of the State Water Resources Control Board  
3 (“State Board”), and the Executive Officer of the Regional Water Quality Control Board,  
4 Los Angeles Region, (“Regional Board”) as required by Section 505(b) of the CWA, 33  
5 U.S.C. § 1365(b)(1)(A). The Notice Letter is attached hereto as **Exhibit A** and is fully  
6 incorporated herein by reference.

7 5. More than sixty (60) days have passed since the Notice Letter was served on  
8 the Defendant and the State and Federal agencies. LA Waterkeeper is informed and  
9 believes, and thereon alleges, that neither the EPA nor the State of California has  
10 commenced or is diligently prosecuting an action to redress the violations alleged in the  
11 Notice Letter and in this complaint. *See* 33 U.S.C. § 1365(b)(1)(B). This action is not  
12 barred by any prior administrative penalty under Section 309(g) of the CWA, 33 U.S.C. §  
13 1319(g).

14 6. Venue is proper in the Central District of California pursuant to Section  
15 505(c)(1) of the CWA, 33 U.S.C. § 1365(c)(1), because the sources of the violations are  
16 located within this judicial district.

17 7. Plaintiff seeks relief for Defendant’s substantive and procedural violations of  
18 the Storm Water Permit and the Clean Water Act resulting from industrial activities at the  
19 Facility.

## 20 **II. INTRODUCTION**

21 8. With every significant rainfall event, hundreds of millions of gallons of  
22 polluted rainwater, originating from industrial operations such as the Facility referenced  
23 herein, pour into the storm drains and local waterways. The consensus among regulatory  
24 agencies and water quality specialists is that storm water pollution accounts for more than  
25 half of the total pollution entering marine and river environments each year. These  
26 surface waters, known as Receiving Waters, are ecologically sensitive areas. Although  
27 pollution and habitat destruction have drastically diminished once abundant and varied  
28 fisheries, these waters are still essential habitat for dozens of fish and bird species as well

1 as macro-invertebrate and invertebrate species. Storm water and non-storm water contain  
2 sediment, heavy metals, such as aluminum, iron, chromium, copper, lead, mercury,  
3 nickel, and zinc, as well as high concentrations of nitrate and nitrite, and other pollutants.  
4 Exposure to polluted storm water harms the special aesthetic and recreational  
5 significance that the surface waters have for people in the surrounding communities. The  
6 public's use of the surface waters exposes many people to toxic metals and other  
7 contaminants in storm water and non-storm water discharges. Non-contact recreational  
8 and aesthetic opportunities, such as wildlife observation, are also impaired by polluted  
9 discharges to the Receiving Waters.

10 9. High concentrations of total suspended solids ("TSS") degrade optical water  
11 quality by reducing water clarity and decreasing light available to support photosynthesis.  
12 TSS has been shown to alter predator-prey relationships (for example, turbid water may  
13 make it difficult for fish to hunt prey). Deposited solids alter fish habitat, aquatic plants,  
14 and benthic organisms. TSS can also be harmful to aquatic life because numerous  
15 pollutants, including metals and polycyclic aromatic hydrocarbons, are absorbed onto  
16 TSS. Thus, higher concentrations of TSS result in higher concentrations of toxins  
17 associated with those sediments. Inorganic sediments, including settleable matter and  
18 suspended solids, have been shown to negatively impact species richness, diversity, and  
19 total biomass of filter feeding aquatic organisms on bottom surfaces. Storm water  
20 discharged with high pH can damage the gills and skin of aquatic organisms and cause  
21 death at levels above 10 standard units. The pH scale is logarithmic, and the solubility of  
22 a substance varies as a function of the pH of a solution. A one-whole-unit change in SU  
23 represents a tenfold increase or decrease in ion concentration. If the pH of water is too  
24 high or too low, the aquatic organisms living within it will become stressed or die.

25 10. This complaint seeks a declaratory judgment, injunctive relief, the  
26 imposition of civil penalties, and the award of costs, including attorney and expert  
27  
28

1 witness fees, for Defendant's substantive and procedural violations of the Storm Water  
2 Permit and the Clean Water Act resulting from Defendant's operations at the Facility.<sup>1</sup>

3 11. LA Waterkeeper specifically alleges violations regarding Defendant's  
4 discharge of pollutants from the Facility into waters of the United States; violations of the  
5 monitoring, reporting, and best management practice requirements; and violations of  
6 other procedural and substantive requirements of the Storm Water Permit and the Clean  
7 Water Act, are ongoing and continuous.

### 8 **III. PARTIES**

#### 9 **A. Los Angeles Waterkeeper**

10 12. LA Waterkeeper is a non-profit 501(c)(3) public benefit corporation  
11 organized under the laws of the State of California. LA Waterkeeper's main office is  
12 located at 360 E. 2nd Street, Suite 250, Los Angeles, CA 90012.

13 13. LA Waterkeeper's members live and/or recreate in and around Los Angeles.  
14 LA Waterkeeper is dedicated to the preservation, protection, and defense of the  
15 environment, wildlife, and natural resources of local surface waters. To further these  
16 goals, LA Waterkeeper actively seeks federal and state agency implementation of the  
17 Clean Water Act and, where necessary, directly initiates enforcement actions on behalf of  
18 itself and others.

19 14. LA Waterkeeper members work, own homes and live in Los Angeles  
20 County and use and enjoy the waters near the Facility, including the Rio Hondo Channel  
21 and the Los Angeles River and the bordering parks, pathways, golf courses and athletic  
22 fields, and further downstream Queensway Bay, and Junipero Beach ("Receiving  
23 Waters") for biking, boating, kayaking, viewing wildlife, walking, running, and engaging  
24 in scientific study, including habitat monitoring and restoration activities.

25 15. Discharges of polluted storm water and non-storm water from the Facility  
26 degrade water quality and harm aquatic life in the Rio Hondo Channel, the Los Angeles  
27

28 <sup>1</sup> The Facility is fully described in Section V below.

1 River, Queensway Bay, and Junipero Beach, and impair LA Waterkeeper's and its  
2 members' use and enjoyment of those waters.

3 16. The violations of the Storm Water Permit and Clean Water Act at the  
4 Facility are ongoing and continuous, including but not limited to Defendant's discharge  
5 of polluted storm water from the Facility. Thus, the interests of LA Waterkeeper's  
6 members have been, are being, and will continue to be adversely affected by Defendant's  
7 failure to comply with the Storm Water Permit and the Clean Water Act.

8 17. Continuing commission of the acts and omissions alleged above will  
9 irreparably harm Plaintiff and its members, for which they have no plain, speedy or  
10 adequate remedy at law.

11 18. The interests of LA Waterkeeper and LA Waterkeeper's members have  
12 been, are being, and will continue to be adversely affected by Defendant's failure to  
13 comply with the Clean Water Act and the Storm Water Permit. The relief sought herein  
14 will redress the harms to Plaintiff caused by Defendant's activities.

15 **B. The Owners and/or Operators of the Facility**

16 19. LA Waterkeeper is informed and believes, and thereon alleges, that Kane  
17 Steel maintains its headquarters at 701 New York Boulevard, Sea Grit, NJ 08750.

18 20. LA Waterkeeper is informed and believes, and thereon alleges, that Eddie  
19 Kane Steel Products, Inc., is the owner and operator of the Facility.

20 21. LA Waterkeeper is informed and believes, and thereon alleges, that that  
21 Eddie Kane Steel Products Inc., is an active New Jersey corporation registered in  
22 California.

23 22. LA Waterkeeper is informed and believes, and thereon alleges, that the name  
24 and address of the Registered Agent for Kane Steel is Gordon Pearlman, 6210 S. Garfield  
25 Avenue, Commerce, California 90040.

26 23. LA Waterkeeper refers to Defendant Kane Steel and its management herein  
27 as the "Owners/Operators" of the Facility.  
28

#### 1 **IV. STATUTORY BACKGROUND**

##### 2 **A. The Clean Water Act**

3 24. Section 301(a) of the Clean Water Act, 33 U.S.C. § 1311(a), prohibits the  
4 discharge of any pollutant into waters of the United States unless the discharge complies  
5 with various enumerated sections of the CWA. Among other things, Section 301(a)  
6 prohibits discharges not authorized by, or in violation of, the terms of a National  
7 Pollutant Discharge Elimination System (“NPDES”) permit issued pursuant to Section  
8 402 of the CWA, 33 U.S.C. §§ 1311(a) and 1342(b).

9 25. Section 402(p) of the CWA establishes a framework for regulating  
10 municipal and industrial storm water discharges under the NPDES program. 33 U.S.C. §  
11 1342(p). States with approved NPDES permit programs are authorized by Section 402(p)  
12 to regulate industrial storm water discharges through individual permits issued to  
13 dischargers and/or through the issuance of a single, statewide general permit applicable to  
14 all industrial storm water dischargers. 33 U.S.C. § 1342.

15 26. Section 301(b) of the Clean Water Act requires that, by March 31, 1989, all  
16 point source dischargers, including those discharging polluted storm water, must achieve  
17 technology-based effluent limitations by utilizing Best Available Technology  
18 Economically Achievable (“BAT”) for toxic and nonconventional pollutants and the Best  
19 Conventional Pollutant Control Technology (“BCT”) for conventional pollutants. *See* 33  
20 U.S.C. § 1311(b); 40 C.F.R. § 125.3(a)(2)(ii)-(iii).

21 27. The Clean Water Act requires point source discharges of pollutants to  
22 navigable waters be regulated by an NPDES permit. 33 U.S.C. §§ 1311(a) and 1342.; *see*  
23 40 C.F.R. § 122.26(c)(1).

24 28. The “discharge of a pollutant” means, among other things, “any addition of  
25 any pollutant to navigable waters from any point source.” 33 U.S.C. § 1362(12); *see* 40  
26 C.F.R. § 122.2.

27 29. The term “pollutant” includes “dredged spoil, solid waste, incinerator  
28 residue, sewage, garbage, sewage sludge, munitions, chemical wastes, biological



1 materials, radioactive materials, heat, wrecked or discarded equipment, rock, sand, cellar  
2 dirt and industrial, municipal, and agricultural waste discharged into water.” 33 U.S.C. §  
3 1362(6); *see* 40 C.F.R. § 122.2.

4 30. The term “point source” means any “discernible, confined and discrete  
5 conveyance, including but not limited to any pipe, ditch, channel, tunnel, conduit, well,  
6 discrete fissure, container, rolling stock, concentrated animal feeding operation, or vessel  
7 or other floating craft, from which pollutants are or may be discharged.” 33 U.S.C. §  
8 1362(14); *see* 40 C.F.R. § 122.2.

9 31. “Waters of the United States” are defined as “navigable waters,” and “all  
10 waters which are currently used, were used in the past, or may be susceptible to use in  
11 interstate or foreign commerce, including waters which are subject to the ebb and flow of  
12 the tide.” 33 U.S.C. § 1362(7). “Navigable waters” means “the waters of the United  
13 States.” 33 U.S.C. 1362(7).

14 32. The EPA promulgated regulations for the Section 402 NPDES permit  
15 program defining “waters of the United States.” *See* 40 C.F.R. § 122.2. The EPA  
16 interprets waters of the United States to include not only traditionally navigable waters  
17 but also other waters, including waters tributary to navigable waters, wetlands adjacent to  
18 navigable waters, and other waters including intermittent streams that could affect  
19 interstate commerce. *Id.*

20 33. The Clean Water Act confers jurisdiction over non-navigable waters that are  
21 tributaries to traditionally navigable waters where the non-navigable water at issue has a  
22 significant nexus to the navigable water. *See Rapanos v. United States*, 547 U.S. 715  
23 (2006); *see also N. Cal. River Watch v. City of Healdsburg*, 496 F.3d 993 (9th Cir. 2007).

24 34. A significant nexus is established if the “[receiving waters], either alone or  
25 in combination with similarly situated lands in the region, significantly affect the  
26 chemical, physical, and biological integrity of other covered waters.” *Rapanos*, 547 U.S.  
27 at 779; *N. Cal. River Watch*, 496 F.3d at 999-1000.

28 35. A significant nexus is also established if waters that are tributary to



1 navigable waters have flood control properties, including functions such as the reduction  
2 of flow, pollutant trapping, and nutrient recycling. *Rapanos*, 547 U.S. at 782; *N. Cal.*  
3 *River Watch*, 496 F.3d at 1000-1001.

4 36. Section 505(a)(1) and Section 505(f) of the Clean Water Act provide for  
5 citizen enforcement actions against any “person” who is alleged to be in violation of an  
6 “effluent standard or limitation . . . or an order issued by the Administrator or a State with  
7 respect to such a standard or limitation.” *See* 33 U.S.C. §§ 1365(a)(i) and 1365(f).

8 37. The Defendant is a “person[s]” within the meaning of Section 502(5) of the  
9 Clean Water Act, 33 U.S.C. § 1362(5).

10 38. An action for injunctive relief is authorized under Section 505(a) of the  
11 CWA, 33 U.S.C. § 1365(a).

12 39. Pursuant to Section 309(d) of the Act (33 U.S.C. § 1319(d)) and the  
13 Adjustment of Civil Monetary Penalties for Inflation (40 C.F.R. § 19.4), each separate  
14 violation of the CWA occurring after February 24, 2021 commencing five years prior to  
15 the date of Notice of Violation and Intent to File Suit subjects Kane Steel to a penalty of  
16 up to \$59,937 per day per violation.

17 40. Section 505(d) of the Clean Water Act, 33 U.S.C. § 1365(d), permits  
18 prevailing or substantially prevailing parties to recover litigation costs, including  
19 attorneys’ fees, experts’ fees, and consultants’ fees.

## 20 **B. California’s Storm Water Permit**

21 41. Section 402(b) of the CWA, 33 U.S.C. § 1342(b), allows each state to  
22 administer its own EPA-approved NPDES permit program for regulating the discharge of  
23 pollutants, including discharges of polluted storm water. States with approved NPDES  
24 permit programs are authorized by Section 402(b) to regulate industrial storm water  
25 discharges through individual NPDES permits issued to dischargers and/or through the  
26 issuance of a statewide general NPDES permit applicable to all industrial storm water  
27 dischargers. *See id.*

28 42. Pursuant to Section 402 of the CWA, 33 U.S.C. § 1342, the Administrator of

1 the EPA has authorized California to issue NPDES permits, including general NPDES  
 2 permits. California has designated the State Board and the Regional Boards to administer  
 3 its NPDES program. *City of Rancho Cucamonga v. Regional Water Quality Control Bd.*,  
 4 135 Cal. App. 4th 1377, 1380-81 (2006). In California, the State Board is charged with  
 5 regulating pollutants to protect California's water resources. *See* Cal. Water Code §  
 6 13001. The Storm Water Permit is a statewide general NPDES permit issued by the State  
 7 Board pursuant to Section 402 of the CWA, 33 U.S.C. §§ 1342(b), (p), and 40 C.F.R. §  
 8 123.25. Violations of the Storm Water Permit are also violations of the CWA. Storm  
 9 Water Permit, Section XXI(A).

10 43. Section 303 of the CWA, 33 U.S.C. § 1313, requires states to adopt Water  
 11 Quality Standards, including water quality objectives and beneficial uses for navigable  
 12 waters of the United States. 33 U.S.C. § 1313(a). The CWA prohibits discharges from  
 13 causing or contributing to a violation of such state Water Quality Standards. *See* 33  
 14 U.S.C. § 1311(b)(1)(C); 40 C.F.R. §§ 122.4(a), (d); 40 C.F.R. § 122.44(d)(1).

15 44. The State Board elected to issue a statewide general permit for industrial  
 16 discharges. The State Board issued the Storm Water Permit on or about November 19,  
 17 1991, modified the Storm Water Permit on or about September 17, 1992, and reissued the  
 18 Storm Water Permit on or about April 17, 1997, pursuant to Section 402(p) of the Clean  
 19 Water Act, 33 U.S.C. § 1342(p).

20 45. On July 1, 2015, the current Storm Water Permit became effective and was  
 21 issued as *NPDES General Permit No. CAS000001 State Water Resources Control Board*  
 22 *Water Quality Order No. 2014-0057-DWQ*. Storm Water Permit, Section I(A) (Finding  
 23 4).

24 46. On November 6, 2018, the State Board amended the Storm Water Permit  
 25 with Order No. No. 2015-0122 –DWQ, incorporating: 1) Federal Sufficiently Sensitive  
 26 Test Method Ruling; 2) TMDL Implementation Requirements; and 3) Statewide  
 27 Compliance Options Incentivizing On-Site or Regional Storm Water Capture and Use  
 28 (“2018 Permit Amendment”).

1           47. In order to discharge storm water lawfully in California, industrial  
 2           dischargers must secure coverage under the Storm Water Permit and comply with its  
 3           terms, or obtain and comply with an individual NPDES permit. Storm Water Permit,  
 4           Section I(A) (Findings 8, 12). Prior to beginning industrial operations, dischargers are  
 5           required to apply for coverage under the Storm Water Permit by submitting a Notice of  
 6           Intent to Comply with the Terms of the General Permit to Discharge Storm Water  
 7           Associated with Industrial Activity (“NOI”) to the State Board. Storm Water Permit,  
 8           Section I(A) (Finding 17), Section II(B).

9           **C. The Storm Water Permit’s Discharge Prohibitions, Effluent**  
 10           **Limitations, and Receiving Water Limitations**

11           48. The Storm Water Permit contains certain absolute prohibitions. The Storm  
 12           Water Permit prohibits the direct or indirect discharge of materials other than storm water  
 13           (“non-storm water discharges”), which are not otherwise authorized by an NPDES  
 14           permit, to the waters of the United States. Storm Water Permit, Discharge Prohibition  
 15           III(B).

16           49. Effluent Limitation V(A) of the Storm Water Permit requires dischargers to  
 17           reduce or prevent pollutants associated with industrial activity in storm water discharges  
 18           through the implementation of Best Available Technology Economically Achievable  
 19           (“BAT”) for toxic or non-conventional pollutants, and Best Conventional Pollutant  
 20           Control Technology (“BCT”) for conventional pollutants. Toxic pollutants are listed at 40  
 21           C.F.R. § 401.15 and include copper, lead, and zinc, among others. Conventional  
 22           pollutants are listed at 40 C.F.R. § 401.16 and include biological oxygen demand, TSS,  
 23           oil and grease (“O&G”), pH, and fecal coliform.

24           50. Discharge Prohibition III(C) of the Storm Water Permit prohibits storm  
 25           water discharges that cause or threaten to cause pollution, contamination, or nuisance.

26           51. Under the CWA and the Storm Water Permit, dischargers must employ Best  
 27           Management Practices (“BMPs”) that constitute BAT and BCT to reduce or eliminate  
 28           storm water pollution. 33 U.S.C. § 1311(b). Storm Water Permit, Effluent Limitation

V(A). EPA has developed benchmark levels (“Benchmarks”) that are objective guidelines to evaluate whether a permittee’s BMPs achieve compliance with the BAT/BCT standards. *See* Final National Pollutant Discharge Elimination System (NPDES) General Permit for Storm Water Discharges From Industrial Activities (“Multi-Sector Permit”), 80 Fed. Reg. 34,403, 34,405 (June 16, 2015); Multi-Sector Permit, 73 Fed. Reg. 56,572, 56,574 (Sept. 29, 2008); Multi-Sector Permit, 65 Fed. Reg. 64,746, 64,766-67 (Oct. 30, 2000).

52. The EPA’s most recent, 2021 Parameter Benchmark Values for the following parameters, among others, are as follows: TSS—100 mg/L; aluminum—1.1 mg/L; cadmium—0.0018 mg/L; copper—0.00519 mg/L; zinc—0.12 mg/L; pH—<6.0 or >9.0 s.u.; chemical oxygen demand—120 mg/L and nitrate plus nitrite nitrogen as nitrogen (“N+N”)—0.68 mg/L.

53. The Storm Water Permit contains Numeric Action Levels (“NALs”) that generally mirror the 2008 EPA Benchmark Values. *See* Storm Water Permit, Section I(M)(Finding 62). Annual NALs, not accounting for water hardness, for the following parameters are: TSS—100 mg/L; copper—0.0332 mg/L; zinc—0.26 mg/L; nickel—1.02 mg/L; iron—1.0 mg/L; N+N—0.68 mg/L; O&G—15 mg/L; and aluminum—0.75 mg/L. Storm Water Permit, Table 2 at 47. Instantaneous Maximum NALs, for the following parameters are: pH—<6.0 or >9.0 s.u.; TSS—400mg/L; O&G—25mg/L. *Id.* Additional EPA Benchmarks for heavy metals, which depend on the hardness of the receiving water, also apply to storm water discharges from the Facility.

54. Receiving Water Limitation VI(B) of the Storm Water Permit prohibit storm water discharges from adversely impacting human health or the environment.

55. Discharges with pollutant levels that exceed levels known to adversely impact aquatic species and the environment are violations of the Storm Water Permit’s Receiving Water Limitation. Storm Water Permit, Section VI(B).

56. Receiving Water Limitation VI(A) of the Storm Water Permit prohibits storm water discharges that cause or contribute to an exceedance of any “applicable

1 Water Quality Standard in a Statewide Water Quality Control Plan or the applicable  
2 Regional Board's Basin Plan."

3 57. Water Quality Standards ("WQS") are pollutant concentration levels  
4 determined by the State Board, the various Regional Boards, and the EPA to be protective  
5 of the beneficial uses of the waters that receive polluted discharges.

6 58. The State of California regulates water quality through the State Board and  
7 the nine Regional Boards. Each Regional Board maintains a separate Water Quality  
8 Control Plan which contains WQS for water bodies within its geographic area.

9 59. The State Water Quality Control Board, Los Angeles Region, has issued the  
10 Water Quality Control Plan for the Los Angeles Region ("the Basin Plan") to establish  
11 water quality objectives, implementation plans for point and non-point source discharges,  
12 prohibitions, and to further statewide plans and policies. The Basin Plan sets forth water  
13 quality objectives for dissolved metals such as aluminum, arsenic, and mercury. Basin  
14 Plan, Table 3.8. The Basin Plan states that the waters shall not receive sediment,  
15 settleable materials, or suspended materials that cause nuisance or adversely affect the  
16 waters' beneficial uses. *Id.* at 3-44. The Basin Plan also provides that "Toxic pollutants  
17 shall not be present at levels that will bioaccumulate in aquatic life to levels which are  
18 harmful to aquatic life or human health." *Id.* at 3-24.

19 60. The Basin Plan specifies potential, intermittent and existing beneficial uses  
20 for the Rio Hondo Channel and the Los Angeles River Reach 2 including municipal and  
21 domestic supply, industrial and service supply, groundwater recharge, warm freshwater  
22 habitat, and wildlife habitat. Basin Plan, Table 2-1. The Basin Plan further specifies  
23 beneficial uses for Reach 1 of the Los Angeles River and the Los Angeles estuary which  
24 include the above, and include among other beneficial uses, marine habitat, estuarine  
25 habitat, wetland habitat, spawning, reproduction, and/or early development, migration of  
26 aquatic organisms, and rare, threatened, or endangered species. *Id.*

1           61. Surface waters that cannot support the Beneficial Uses of those waters listed  
2 in the Basin Plan are designated as impaired water bodies pursuant to Section 303(d) of  
3 the Clean Water Act.

4           62. The Rio Hondo Channel is 303(d)-listed for the following water quality  
5 impairments: pH, toxicity, lead, copper, zinc, trash, cyanide, and indicator and coliform  
6 bacteria while Reach 2 of the Los Angeles River is impaired for lead, copper, ammonia,  
7 trash, oil and indicator bacteria. Downstream, Reach 1 of the Los Angeles River is  
8 impaired for lead, copper, DDT, zinc, cadmium, pH, trash, and cyanide and the Los  
9 Angeles River Estuary and Queensway Bay are also listed for impairments on the Section  
10 303(d) list including zinc, copper, and lead. The Receiving Waters are impaired, and  
11 Defendant's discharges of pollutants above the WQS contributes to the continued  
12 impairment of the receiving waters' beneficial uses.

13           63. In addition, EPA has promulgated WQS for toxic priority pollutants in all  
14 California water bodies ("California Toxics Rule" or "CTR"), which apply to the  
15 Receiving Waters, unless expressly superseded by the Basin Plan. 40 C.F.R. § 131.38.  
16 The CTR sets forth lower numeric limits for zinc and other pollutants; CTR criteria can  
17 be as low as 0.12 mg/L for zinc in freshwater surface waters with water hardness  
18 calculation of 50 mg/L.<sup>2</sup>

19           64. The CTR includes further numeric criteria set to protect human health and  
20 the environment in the State of California. *See* Establishment of Numeric Criteria for  
21 Priority Toxic Pollutants for the State of California Factsheet, EPA-823-00-008 (April  
22 2000), available at: [https://www.epa.gov/wqs-tech/water-quality-standards-](https://www.epa.gov/wqs-tech/water-quality-standards-establishment-numeric-criteria-priority-toxic-pollutants-state)  
23 [establishment-numeric-criteria-priority-toxic-pollutants-state](https://www.epa.gov/wqs-tech/water-quality-standards-establishment-numeric-criteria-priority-toxic-pollutants-state).

24  
25  
26  
27 <sup>2</sup> The CTR numeric limits, or "criteria," are expressed as dissolved metal concentrations  
28 in the CTR, but the Storm Water Permit requires permittees to report their sample results  
as total metal concentrations. *See* Storm Water Permit, Attachment H at 18.



1           65. Discharges with pollutant levels in excess of the CTR criteria, the Basin  
2 Plan, and/or other applicable WQS are violations of the Storm Water Permit's Receiving  
3 Water Limitations and Section VI(A) of the Storm Water Permit.

4           **D. The Storm Water Permit's Numeric Effluent Limitations**

5           66. Effective July 1, 2020, the Storm Water Permit establishes numeric  
6 effluent limitations ("NELs") for facilities that discharge storm water associated with  
7 industrial activities into water bodies that have approved TMDLs set forth in Storm  
8 Water Permit, Attachment E. TMDLs in place for pollutants discharged from industrial  
9 facilities to the Los Angeles River and its tributaries include zinc, cadmium, copper and  
10 lead. LA Waterkeeper is informed and believes, and thereon alleges, that recent storm  
11 water sampling results from the Facility exceeded the zinc and copper NEL for the Los  
12 Angeles River and its tributaries.

13           67. An instantaneous maximum NEL exceedance occurs when two (2) or  
14 more analytical results from samples taken for any single parameter within a reporting  
15 year<sup>3</sup> exceeds the instantaneous maximum NEL value. Storm Water Permit, Section  
16 V(C)(1). LA Waterkeeper is informed and believes, and thereon alleges, that since  
17 entering the Storm Water Permit program in February 2021, four (4) zinc and two (2)  
18 copper NEL exceedances were recorded at the Facility. The two (2) copper NEL  
19 exceedances and two (2) of the zinc NEL exceedances were recorded in the 2021-2022  
20 reporting year.

21           68. An exceedance of an NEL is a violation of the Storm Water Permit  
22 and the Clean Water Act. *Id.*

23           69. The Facility is subject to the Los Angeles River TMDL requirements for  
24 metals, which include the following NELs: copper—0.06749 mg/L, lead—0.094 mg/L,  
25 cadmium—0.0031 mg/L, and zinc—0.159 mg/L. Storm Water Permit, Attachment E.

26           70. LA Waterkeeper is informed and believes, and thereon alleges, that Kane  
27

28           <sup>3</sup> A reporting year under the General Permit is July 1 to June 30.



1 Steel has not only exceeded the NEL for copper (0.06749 mg/L) and zinc (0.159 mg/L)  
2 but the Owners/Operators of Kane Steel have also recorded storm water results over the  
3 NAL and EPA benchmarks for TSS, aluminum, iron, and N+N during the same short  
4 period under the General Permit and the Facility is currently in the Level 2 ERA  
5 program for copper, aluminum, and iron, and Level 1 for zinc.

6 **E. The Storm Water Permit's Storm Water Pollution Prevention Plan**  
7 **Requirements**

8 71. Dischargers must develop and implement a Storm Water Pollution  
9 Prevention Plan ("SWPPP") at the time industrial activities begin. Storm Water Permit,  
10 Sections I(I) (Finding 54), X(B). The SWPPP must identify and evaluate sources of  
11 pollutants associated with industrial activities that may affect the quality of storm water  
12 and authorized non-storm water discharges from the facility. Storm Water Permit,  
13 Section X(G). The SWPPP must identify and evaluate sources of pollutants associated  
14 with industrial activities that may affect the quality of storm water and authorized non-  
15 storm water discharges from the facility. Storm Water Permit, Section X(G). The SWPPP  
16 must identify and implement site-specific BMPs to reduce or prevent pollutants  
17 associated with industrial activities in storm water and authorized non-storm water  
18 discharges. Storm Water Permit, Section X(H). The SWPPP must include BMPs that  
19 achieve pollutant discharge reductions attainable via BAT and BCT. Storm Water Permit,  
20 Section I(D) (Finding 32), Section X(C).

21 72. The SWPPP must include: a narrative description and summary of all  
22 industrial activity, potential sources of pollutants, and potential pollutants; a site map  
23 indicating the storm water conveyance system, associated points of discharge, direction  
24 of flow, areas of actual and potential pollutant contact, including the extent of pollution-  
25 generating activities, nearby water bodies, and pollutants control measures; a description  
26 of storm water management practices; a description of the BMPs to be implemented to  
27 reduce or prevent pollutants in storm water discharges and authorized non-storm water  
28 discharges; the identification and elimination of non-storm water discharges; the location

1 where significant materials are being shipped, stored, received, and handled, as well as  
2 the typical quantities of such materials and the frequency with which they are handled; a  
3 description of dust and particulate-generating activities; and a description of individuals  
4 and its current responsibilities for developing and implementing the SWPPP. Storm  
5 Water Permit, Section X.

6 73. The objectives of the SWPPP are to identify and evaluate sources of  
7 pollutants associated with industrial activities that may affect the quality of storm water  
8 discharges, to identify and implement site-specific BMPs to prevent the exposure of  
9 pollutants to storm water, and to reduce or prevent the discharge of polluted storm water  
10 from industrial facilities. Storm Water Permit, Section X.

11 74. The Storm Water Permit requires the discharger to evaluate the SWPPP on  
12 an annual basis and revise it as necessary to ensure compliance with the Storm Water  
13 Permit. Storm Water Permit, Section X(A)-(B). The Storm Water Permit also requires  
14 that the discharger conduct an annual comprehensive site compliance evaluation that  
15 includes a review of all visual observation records, inspection reports and sampling and  
16 analysis results, a visual inspection of all potential pollutant sources for evidence of, or  
17 the potential for, pollutants entering the drainage system, a review and evaluation of all  
18 BMPs to determine whether the BMPs are adequate, properly implemented and  
19 maintained, or whether additional BMPs are needed, and a visual inspection of equipment  
20 needed to implement the SWPPP. Storm Water Permit, Section X(B) and Section XV.

21 75. The SWPPP and site maps must be assessed annually and revised as  
22 necessary to ensure accuracy and effectiveness. Storm Water Permit, Sections I(J)  
23 (Finding 55) and X(B)(1). Significant SWPPP revisions must be certified and submitted  
24 by the discharger via the State Board's electronic database, called the Storm Water  
25 Multiple Application & Report Tracking System ("SMARTS") within 30 days. Storm  
26 Water Permit, Section X(B)(2). Dischargers are required to submit revisions to the  
27 SWPPP that are determined to not be significant every three (3) months in the reporting  
28 year. *Id.* at Section X(B)(3); Storm Water Permit, Fact Sheet, Section II (I)(1).

**F. The Storm Water Permit's Monitoring Implementation Program Requirements**

76. The Storm Water Permit requires facility operators to develop and implement a Monitoring Implementation Plan ("MIP"). Storm Water Permit Sections X(I) and XI(A)(D). The MIP must ensure that storm water discharges are in compliance with the Discharge Prohibitions, Effluent Limitations, and Receiving Water Limitations specified in the Storm Water Permit. Storm Water Permit Section XI. The MIP must ensure that practices at the facility to prevent or reduce pollutants in storm water and authorized non-storm water discharges are evaluated and revised to meet changing conditions at the facility, including revision of the SWPPP. *Id.*

77. Further objectives of the MIP are to ensure that BMPs have been adequately developed and implemented, revised if necessary, and to ensure that storm water and non-storm water discharges are in compliance with the Storm Water Permit's Discharge Prohibitions, Effluent Limitations, and Receiving Water Limitations. Storm Water Permit, Section XI.

78. The MIP aids in the implementation and revision of the SWPPP and measures the effectiveness of BMPs to prevent or reduce pollutants in storm water discharges. *Id.*

79. The Storm Water Permit requires facility operators to monitor and sample storm water discharges to ensure that the facility is complying with the terms of the permit. Storm Water Permit, Sections I(J) (Findings 55-56) and XI.

80. Section XI(A)(4) of the Storm Water Permit require that the MIP shall be revised as necessary to ensure compliance with the Storm Water Permit.

81. Section XI(A) of the Storm Water Permit require dischargers to conduct monthly visual observations of storm water discharges.

82. Section XI(A)(2) of the Storm Water Permit requires dischargers to document the presence of any floating and suspended materials, O&G, discolorations, turbidity, or odor in the discharge, and the source of any pollutants in storm water

1 discharges from the facility. Dischargers are required to maintain records of observations,  
2 observation dates, discharge locations observed, and responses taken to reduce or prevent  
3 pollutants from contacting storm water discharges. *See* Storm Water Permit, Section  
4 XI(A)(3). The Storm Water Permit also requires dischargers to revise the SWPPP as  
5 necessary to ensure that BMPs are effectively reducing and/or eliminating pollutants at  
6 the facility. Storm Water Permit, Section X(B)(1).

7 83. The Storm Water Permit requires dischargers to visually observe and collect  
8 samples of storm water discharges from all locations where storm water is discharged.  
9 Storm Water Permit, Section XI(B)(4).

10 84. Section XI(B)(1) of the Storm Water Permit requires sampling if a  
11 precipitation event produces a discharge for at least one drainage area, and it is preceded  
12 by forty-eight (48) hours with no discharge from any drainage area (“Qualifying Storm  
13 Event” or “QSE”).

14 85. Section XI(B)(2) of the Storm Water Permit requires dischargers to collect  
15 and analyze storm water samples from two (2) QSEs within the first half of each  
16 reporting year (July 1 to December 31), and two (2) QSEs within the second half of each  
17 reporting year (January 1 to June 30).

18 86. Section XI(B)(6) of the Storm Water Permit requires dischargers to analyze  
19 storm water samples for TSS, O&G, pH, and additional parameters identified by the  
20 discharger on a facility-specific basis that serve as indicators of the presence of all  
21 industrial pollutants identified in the pollutant source assessment, additional applicable  
22 industrial parameters related to receiving waters with 303(d) listed impairments or  
23 approved TMDLs, and additional parameters required by the Regional Water Board.

24 87. The Facility’s NOI classifies the Facility under Standard Industrial  
25 Classification Codes (“SIC”) 3499 (Fabricated Metal Products, Not Elsewhere Classified)  
26 and 3444 (Sheet Metal Work). Under SIC Codes 3499 and 3444 Kane Steel is required to  
27 sample storm water zinc, (“Zn”), iron (“Fe”), aluminum (“Al”), nitrate + nitrite nitrogen  
28 (“N+N”), total suspended solids (“TSS”), oil and grease (“O&G”), and pH. Facilities

1 must also sample and analyze for additional parameters identified on a facility-specific  
 2 basis to reflect a facilities' pollutant source assessment, as required by the General Permit  
 3 and the Regional Board, and additional parameters related to receiving waters with  
 4 303(d) listed impairments. Storm Water Permit, Section XI.B.6. When self-reporting  
 5 storm water sample results, Defendant samples for those pollutants listed above in this  
 6 paragraph and due to the Los Angeles River Nitrogen and Metals TMDL and pollutant  
 7 source assessment, Defendant also samples for copper.

8 88. Section XVI of the Storm Water Permit requires dischargers to submit an  
 9 annual report with a Compliance Checklist that indicates whether a Discharger complies  
 10 with, and has addressed all applicable requirements of this General Permit, an  
 11 explanation for any non-compliance of requirements within the reporting year, as  
 12 indicated in the Compliance Checklist, an identification, including page numbers and/or  
 13 Sections, of all revisions made to the SWPPP within the reporting year, and the date(s) of  
 14 the Annual Evaluation.

## 15 **V. STATEMENT OF FACTS**

### 16 **A. Kane Steel Facility Site Description, and Industrial Activities and** 17 **Pollutant Sources at the Facility**

18 89. The Facility NOI identifies the Los Angeles River as a Receiving Water.  
 19 Defendant operates an industrial facility located at 6415 Corvette Street, Commerce, CA  
 20 90040. Defendant's January 11, 2022 SWPPP identifies the Receiving Water as the Rio  
 21 Hondo Channel, which is a tributary to the Los Angeles River, and notes that the Facility  
 22 is subject to the Los Angeles River metals TMDL.

23 90. The NOI further states that the site is 93,874 square feet with 75262 sq. ft  
 24 exposed to storm water. The Facility's primary industrial purpose is the manufacture and  
 25 distribution of OEM (original equipment manufacture) steel products for the construction  
 26 and restaurant industries. The Facility's SWPPP last updated in January 2022 ("Facility  
 27 SWPPP") lists the Facility operates Monday through Friday, 7:00 am to 4:30 pm.

28 91. LA Waterkeeper is informed and believes, and thereon alleges that industrial

1 activities at the site include plasma burning and cutting, drilling, high-definition plasma  
2 cutting and machining, staging of metal parts, use and storage of hazardous chemicals and  
3 hazardous waste storage, grinding, vertical and horizontal boring, other types of metal  
4 machining such as pressing, heat-treating, metal scrap and metal part recycling, truck and  
5 forklift activity and traffic along with other industrial and commuter vehicle use and  
6 parking. Pursuant to the SWPPP, these activities occur as follows: plasma cutting in  
7 warehouse #1; metal milling, pressing, drilling and grinding in in warehouse #2; steel  
8 storage and staging in the outdoor yard; motor oil, spindle oil, way oil and hydraulic oil  
9 storage in warehouse #2; and truck, forklift traffic, and other vehicle traffic and parking  
10 in the warehouses (forklifts only), loading areas, other outdoor areas, and parking and  
11 driveways areas. Pollutants from these activities accumulate at the Facility and contribute  
12 to pollutants in storm water. Pollutants of concern at the Facility include but are not  
13 limited to chromium, oil & grease, pH, iron, TSS, zinc, aluminum, N+N and copper.

14 92. Industrial activities in the associated industrial areas at the Facility generate  
15 and release pollutants which are discharged in storm water to the Los Angeles County  
16 municipal separate storm sewer system ("MS4") empties into the Rio Hondo Channel  
17 which flows into Reach 2 of the Los Angeles River.

18 93. Pursuant to the Facility SWPPP, there are three (3) drainage areas: DMA-1  
19 is in the center of the Facility adjacent to an employee parking area where shipping and  
20 receiving, vehicle traffic, and staging and storage of metal rolls, metal parts, and scrap  
21 metal occurs; DMA-2 is located at the northwest entrance adjacent to the outdoor storage  
22 yard where vehicle traffic, and staging and storage of metal rolls, metal parts, and scrap  
23 metal also occurs; DMA-3 consists of a parking lot and is classified as non-industrial.  
24 Storm water discharging from the Facility is sampled from DMA-1 at SP-1 , and from  
25 DMA-2 at SP-2 after flowing through the outdoor storage yard, either south to SP-1 or  
26 northwest to SP-2. It is unknown to Waterkeeper whether storm water sampled from SP-1  
27 and SP-2 is representative of all industrial storm water discharged from the Facility as  
28 required by the Permit; publicly available materials suggest that industrial activities occur



1 throughout the Facility. Storm water discharged from the Facility enters the MS4 on  
2 Corvette Street and Staybrook Avenue and flows into the Rio Hondo Channel which  
3 flows into the Los Angeles River and ultimately empties into the Pacific Ocean at  
4 Queensway Bay,

5 94. The Rio Hondo Channel, the Los Angeles River and the Pacific Ocean are  
6 waters of the United States within the meaning of the CWA.

7 **B. Rio Hondo Channel and the Los Angeles River**

8 95. LA Waterkeeper and its members utilize the Rio Hondo Channel and the  
9 Los Angeles River for research, study, and recreation. LA Waterkeeper monitors the  
10 water quality, insect populations, and habitat at multiple locations in the Los Angeles  
11 River.

12 96. The Los Angeles River and its estuary provide critical habitat for species,  
13 including some that are endangered, threatened, rare, and endemic to Southern California.  
14 The concrete-lined sections provide wading habitat for shorebirds that have few other  
15 options, given that the majority of Los Angeles' wetlands have been destroyed. The Los  
16 Angeles River estuary provides a rich brackish habitat at the intersection of freshwater  
17 and saltwater environments. These river reaches support endangered species, including  
18 the Least bell's vireo, Western yellow-billed cuckoo, Willow flycatcher, and Tri-colored  
19 blackbird. They also support species of special concern, such as the Santa Ana sucker,  
20 arroyo chub, California brown pelican, yellow-breasted chat, long-billed curlew, bank  
21 swallow, and the California red-legged frog. These habitats remain vulnerable, however.  
22 Past habitat destruction and pollution have led to the extirpation of many species,  
23 including the western pond turtle and the steelhead trout, and many species listed here are  
24 likely to be extirpated in the near future.

25 97. Queensway Bay is the outlet for the Los Angeles River, at Junipero Beach,  
26 located in Long Beach. The surrounding area was formerly wetlands but is now heavily  
27 developed and contains a marina, restaurants, and businesses. Ample recreational  
28 opportunities exist in and around the bay, including water contact sports such as



1 kayaking, sailing, stand-up paddle boarding, rowing, and jet skiing, and other activities  
2 such as walking, bicycling, boating. The bay provides habitat for an abundant variety of  
3 aquatic and bird species and other wildlife.

4 **C. The Facility Storm Water Permit Coverage**

5 98. SMARTS lists the current Facility WDID number for the Facility as 4  
6 19I029120 and coverage under the Storm Water Permit as “Active.”

7 99. The NOI for the Facility lists the Receiving Water as Los Angeles River.  
8 However, the Facility SWPPP dated January 11, 2022 identifies the Rio Hondo Channel  
9 as the Receiving Water which flows into to the Los Angeles and ultimately into the  
10 Pacific Ocean.

11 100. Via search of the SMARTS database, LA Waterkeeper obtained a SWPPP  
12 for the Facility revised in January 11, 2022.

13 101. LA Waterkeeper is informed and believes, and thereon alleges, that Kane  
14 Steel has been operating with an inadequately developed or implemented SWPPP in  
15 violation of General Permit requirements since at least February 24, 2021. Kane Steel has  
16 failed to evaluate the effectiveness of its BMPs and to revise its SWPPP as necessary,  
17 resulting in the Facility’s unlawful effluent limitation violations.

18 102. LA Waterkeeper is informed and believes, and thereon alleges, that the  
19 Facility Owners/Operators failed to implement any additional BMPs as required by the  
20 General Permit. As such, the Owners and/or Operators are in daily violation of this  
21 requirement of the General Permit.

22 103. LA Waterkeeper is informed and believes, and thereon alleges, that Facility  
23 Owners/Operators have failed to implement BMPs that achieve compliance with Storm  
24 Water Permit or the CWA.

25 104. LA Waterkeeper is informed and believes, and thereon alleges, that  
26 pollutants associated with the Facility include, but are not limited to: aluminum, copper,  
27 zinc, nitrate + nitrite nitrogen, TSS, and iron.

28 105. LA Waterkeeper is informed and believes, and thereon alleges, that

1 Kane Steel has failed to implement the minimum BMPs required by the General Permit,  
2 including good housekeeping requirements; preventive maintenance requirements; spill  
3 and leak prevention and response requirements; material handling and waste management  
4 requirements; erosion and sediment controls; employee training and quality assurance;  
5 and record keeping. General Permit, Sections X.H.1(a)-(g).

6 106. LA Waterkeeper is informed and believes, and thereon alleges, that Kane  
7 Steel has further failed to implement sufficient advanced BMPs necessary to reduce or  
8 prevent discharges of pollutants in its storm water sufficient to meet the BAT/BCT  
9 standards, including: exposure minimization BMPs; containment and discharge reduction  
10 BMPs; treatment control BMPs; or other advanced BMPs necessary to comply with the  
11 General Permit's effluent limitations. General Permit, Sections X(H)(2). The Facility  
12 SWPPP states that there are no advanced BMPs currently deployed at the Facility.

13 107. LA Waterkeeper is informed and believes, and thereon alleges, that there are  
14 also insufficient minimal BMPs implemented, such as good housekeeping.

15 108. LA Waterkeeper is informed and believes, and thereon alleges, that  
16 Defendant has failed to collect sufficient storm water samples for analyses, in violation of  
17 the Storm Water Permit, since at least February 24, 2021.

18 109. LA Waterkeeper is informed and believes, and thereon alleges, that storm  
19 water containing excess levels of TSS, N+N, zinc, iron, copper, and aluminum occur each  
20 time storm water discharges from Facility in violation of the Storm Water Permit  
21 Discharge Prohibitions III(C)-(D), Receiving Water Limitations VI(A)-(B).

22 110. LA Waterkeeper is informed and believes, and thereon alleges, that the  
23 repeated and significant exceedances of Benchmark Levels demonstrate that the  
24 Owners/Operators have failed and continue to fail to develop and/or implement BMPs to  
25 prevent the exposure of pollutants to storm water and to prevent discharges of polluted  
26 storm water and non-storm water from the Facility.

27 111. LA Waterkeeper is informed and believes, and thereon alleges, that the  
28 Owners/Operators have failed and continue to fail to evaluate the effectiveness of its

1 BMPs and adequately revise the Facility SWPPP, despite repeated and significant  
2 concentrations of pollutants in Facility's storm water discharges. Further, Defendant has  
3 failed to make changes to the Facility's training programs, or make any other changes  
4 based upon events that would signal a need for required revisions or alteration of  
5 practices.

6 112. LA Waterkeeper is informed and believes, and thereon alleges, that  
7 pollutants, including but not limited to those referenced herein, have been and continue to  
8 be tracked throughout the Facility's operation areas.

9 113. LA Waterkeeper is informed and believes, and thereon alleges, that the  
10 Owners'/Operators' failure to properly address pollutant sources and pollutants results in  
11 the exposure of pollutants associated with its industrial activities to precipitation, and that  
12 this results in discharges of polluted storm water from Facility and into local waterways  
13 in violation of the Storm Water Permit and/or the CWA.

14 114. LA Waterkeeper is informed and believes, and thereon alleges, that the  
15 Owners'/Operators' failure to properly address these pollutants and its sources results in  
16 the exposure of pollutants to precipitation, which carries these pollutants with storm  
17 water flows from Facility into the Receiving Waters.

18 **D. Storm Water Discharges from the Facility**

19 115. As discussed above and as detailed in the Facility SWPPP, there are two  
20 discharge points at the Facility where storm water leaves the Facility and enters a MS4  
21 drain inlet which flows to the Rio Hondo Channel.

22 116. LA Waterkeeper is informed and believes, and thereon alleges, that Kane  
23 Steel has self-reported NAL exceedances from the Facility since at least March 2021 and  
24 is currently in the State Board's Exceedance Response Action ("ERA") program for NAL  
25 exceedances of iron, and aluminum zinc and copper. LA Waterkeeper anticipates that the  
26 Facility will ERA continue in the ERA program for zinc, aluminum, iron and copper  
27 following the 2022-2023 reporting year.

**E. The Facility's Storm Water Discharges to the Receiving Waters Contain Elevated Levels of Pollutants**

117. LA Waterkeeper is informed and believes, and thereon alleges, that pollutants from the Facility discharge with storm water into the Rio Hondo Channel which empties into the Los Angeles River which flows to the Pacific Ocean.

118. The EPA promulgated regulations for the Section 402 NPDES permit program defining waters of the United States. *See* 40 C.F.R. § 122.2. The EPA interprets waters of the United States to include not only traditionally navigable waters but also other waters, including waters tributary to navigable waters, wetlands adjacent to navigable waters, and other waters including intermittent streams that could affect interstate commerce. 40 C.F.R. §120.2. The CWA requires any person who discharges or proposes to discharge pollutants into waters of the United States to submit an NPDES permit application. 40 C.F.R. § 122.21.

119. LA Waterkeeper is informed and believes, and thereon alleges, that the Owners'/Operators' failure to properly address these pollutants and its sources results in the exposure of pollutants to precipitation, which carries these pollutants with storm water flows into Rio Hondo Channel and into the Los Angeles River, waters of the United States.

120. Storm water discharges containing pollutants including, but not limited to, heavy metals such as zinc, lead, and copper, and iron adversely affect the aquatic environment.

121. Samples of storm water discharges collected at the Facility contain pollutants including TSS, aluminum, zinc, iron, N+N, and copper in excess of levels known to adversely impact aquatic species and the environment, federal regulations, WQS, Benchmarks, and the CTR (zinc, copper, lead) in violation of the Storm Water Permit's Effluent Limitations and Receiving Water Limitations.

122. LA Waterkeeper is informed and believes, and thereon alleges, that during

1 and/or after every significant rain event<sup>4</sup> or any other storm water or non-storm water  
 2 discharge that has occurred at the Facility since February 24, 2021, through the present,  
 3 Defendant has discharged and continues to discharge storm water and non-storm water  
 4 from the Facility that contains concentrations of pollutants at levels that violate the  
 5 prohibitions and limitations set forth in the Storm Water Permit, the Federal Effluent  
 6 Limitations, the Benchmarks, CTR, and the WQS.

7 **F. Defendant's Violations of the Storm Water Permit's Sampling,**  
 8 **Reporting, and Monitoring Implementation Plan Requirements**

9 123. LA Waterkeeper is informed and believes, and thereon alleges, that  
 10 Defendant failed and continues to fail to develop an adequate Monitoring Implementation  
 11 Plan ("MIP") for industrial operations at the Facility that complies with Section XI of the  
 12 Storm Water Permit.

13 124. LA Waterkeeper is informed and believes, and thereon alleges, that  
 14 Defendant failed and continues to fail to revise the MIP for the Facility as necessary to  
 15 ensure compliance with the Storm Water Permit in violation of with Section XI of the  
 16 Storm Water Permit.

17 125. LA Waterkeeper is informed and believes, and thereon alleges, that  
 18 Defendant failed and continues to fail to implement the MIP at the Facility, in violation  
 19 of Section XI of the Storm Water Permit.

20 126. LA Waterkeeper is informed and believes, and thereon alleges, that  
 21 Defendant failed and continues to fail to collect or analyze sufficient storm water samples  
 22 at the Facility, in violation of Section XI of the Storm Water Permit.

23 127. LA Waterkeeper is informed and believes, and thereon alleges, that  
 24 Defendant has failed and continues to fail to sample storm water discharges from all  
 25 discharge locations, in violation of Section XI of the Storm Water Permit.

26 128. LA Waterkeeper is informed and believes, and thereon alleges, that the

27  
 28 <sup>4</sup> A significant rain event is an event that produces storm water runoff, which according  
 to EPA occurs with more than 0.1 inches of precipitation.

1 Owners/Operators of the Facility consistently fail to perform visual observations of storm  
2 water during QSEs.

3 129. LA Waterkeeper is informed and believes, and thereon alleges, that the  
4 Owners/Operators of the Facility have consistently failed and continue to fail to report  
5 any noncompliance with the Storm Water Permit at the time that the Annual Report is  
6 submitted.

7 130. LA Waterkeeper is informed and believes, and thereon alleges, that the  
8 Owners/Operators did not report their non-compliance as required by the Storm Water  
9 Permit.

10 131. LA Waterkeeper is informed and believes, and thereon alleges, that the  
11 Facility's ERA Report resulting from samples recorded in the 2021-2022 reporting year  
12 was insufficient.

13 132. LA Waterkeeper is informed and believes, and thereon alleges, that the  
14 Owners/Operators of the Facility fail to collect sufficient storm water samples during  
15 QSEs.

16 133. Information available to LA Waterkeeper are informed and believe, and  
17 thereon allege, that BMPs proffered as implemented in the Facility SWPPP are  
18 insufficient and ineffective in reducing pollutants to levels compliant with the Storm  
19 Water Permit and/or the CWA.

20 134. LA Waterkeeper is informed and believes, and thereon alleges, that  
21 Defendant has failed to submit complete Annual Reports to the Regional Board for the  
22 past five reporting years in violation of Section XVI of the Storm Water Permit.

23 **VI. CLAIMS FOR RELIEF**

24 **FIRST CAUSE OF ACTION**

25 **Discharges of Contaminated Storm Water in Violation of**  
26 **the Storm Water Permit's Effluent Limitations and the Clean Water Act.**  
27 **33 U.S.C. §§ 1311(a), 1342, 1365(a) and 1365(f)**

28 135. LA Waterkeeper incorporates the allegations contained in the above  
paragraphs as though fully set forth herein.

1           136. LA Waterkeeper is informed and believes, and thereon alleges, that  
2 Defendant failed and continues to fail to reduce or prevent pollutants associated with  
3 industrial activities at the Facility from discharging from the Facility through  
4 implementation of BMPs that achieve BAT/BCT.

5           137. LA Waterkeeper is informed and believes, and thereon alleges, that  
6 discharges of storm water containing levels of pollutants that do not achieve compliance  
7 with BAT/BCT standards from the Facility occur every time storm water discharges from  
8 the Facility. Defendant's failure to develop and/or implement BMPs that achieve the  
9 pollutant discharge reductions attainable via BAT or BCT at the Facility is a violation of  
10 the Storm Water Permit and the CWA. *See* Storm Water Permit, Section I(D) (Finding  
11 32), Effluent Limitation V(A); 33 U.S.C. § 1311(b).

12           138. The Owners/Operators violate and will continue to violate the Storm Water  
13 Permit's Effluent Limitations each and every time storm water containing levels of  
14 pollutants that do not achieve BAT/BCT standards discharges from the Facility.

15           139. LA Waterkeeper is informed and believes, and thereon alleges, that the  
16 Owners'/Operators' violations of Effluent Limitations of the Storm Water Permit and the  
17 CWA are ongoing and continuous.

18           140. Each day since at least February 24, 2021, that the Owners/Operators  
19 discharge storm water containing pollutants in violation of the Storm Water Permit is a  
20 separate and distinct violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a).

21           141. By committing the acts and omissions alleged above, the Owners/Operators  
22 are subject to an assessment of civil penalties for each and every violation of the CWA  
23 occurring from February 24, 2021, to the present, pursuant to Sections 309(d) and 505 of  
24 the CWA, 33 U.S.C. §§ 1319(d), 1365, and 40 C.F.R. § 19.4.

25           142. An action for injunctive relief is authorized by CWA Section 505(a), 33  
26 U.S.C. § 1365(a). Continuing commission of the acts and omissions alleged above would  
27 irreparably harm Plaintiff, Plaintiff's members, and the citizens of the State of California,  
28 for which harm LA Waterkeeper has no plain, speedy, or adequate remedy at law.



1           143. An action for declaratory relief is authorized by 28 U.S.C. § 2201(a) because  
2 an actual controversy exists as to the rights and other legal relations of the Parties.

3           WHEREFORE, Plaintiff prays for judgment against Defendant as set forth  
4 hereafter.

5                           **SECOND CAUSE OF ACTION**

6           **Violation of Section 301(a) of the Clean Water Act by Discharging Contaminated**  
7           **Storm Water in Violation of the Storm Water Permit's Numeric Effluent**  
8           **Limitations.**

9                           **U.S.C. §§ 1311(a), 1342, 1365(a) and 1365(f)**

10           144. LA Waterkeeper incorporates the allegations contained in the above  
11 paragraphs as though fully set forth herein.

12           145. LA Waterkeeper is informed and believes, and thereon alleges, that  
13 Defendant failed and continue to fail to comply with the Storm Water Permit's Numeric  
14 Effluent Limitations.

15           146. LA Waterkeeper is informed and believes, and thereon alleges, that  
16 Defendant violates, and will continue to violate the Storm Water Permit's Numeric  
17 Effluent Limitations each day that storm water discharges from the Facility. Storm  
18 Water Permit, Section V(C).

19           147. LA Waterkeeper is informed and believes, and thereon alleges, that  
20 Defendant violated the Effluent Limitations of the Storm Water Permit and the Clean  
21 Water Act within the applicable statute of limitations, and such violations are ongoing  
22 and continuous.

23           148. LA Waterkeeper is informed and believes, and thereon alleges, that  
24 Defendant's acts and omissions described herein constitute violations of individual terms  
25 of the Storm Water Permit, compliance with which is required to lawfully discharge  
26 pollutants to waters of the United States.

27           149. LA Waterkeeper alleges that its members have been harmed by Defendant's  
28 acts and omissions described herein and have standing to bring this suit.

          150. Each and every violation of the Storm Water Permit Effluent Limitations is

1 a separate and distinct violation of Section 301(a) of the CWA, 33 U.S.C. § 1311(a).

2 151. By committing the acts and omissions alleged above, Defendant is subject  
3 to an assessment of civil penalties for each and every violation of the CWA occurring  
4 from February 24, 2021, to the present, pursuant to Sections 309(d) and 505 of the  
5 CWA, 33 U.S.C. §§ 1319(d), 1365, and 40 C.F.R. § 19.4.

6 152. An action for injunctive relief is authorized by CWA Section 505(a),  
7 33 U.S.C. § 1365(a). Continuing commission of the acts and omissions alleged above  
8 would irreparably harm Plaintiff and the citizens of the State of California, for which  
9 harm Plaintiff has no plain, speedy, or adequate remedy at law.

10 153. An action for declaratory relief is authorized by 28 U.S.C. § 2201(a)  
11 because an actual controversy exists as to the rights and other legal relations of the  
12 Parties.

13 WHEREFORE, Plaintiff prays for judgment against Defendant as set forth  
14 hereafter.

15 **THIRD CAUSE OF ACTION**

16 **Defendant's Discharges of Contaminated Storm Water in Violation of**  
17 **the Storm Water Permit's Receiving Water Limitations and the Clean Water Act.**  
18 **33 U.S.C. §§ 1311(a), 1342, 1365(a) and 1365(f)**

19 154. LA Waterkeeper incorporates the allegations contained in the above  
20 paragraphs as though fully set forth herein.

21 155. LA Waterkeeper is informed and believes, and thereon alleges, that  
22 discharges of storm water containing levels of pollutants that adversely impact human  
23 health and/or the environment from the Facility occur each time storm water discharges  
24 from the Facility.

25 156. LA Waterkeeper is informed and believes, and thereon alleges, that storm  
26 water containing levels of pollutants that cause or contribute to exceedances of water  
27 quality standards, including but not limited to NELs, has discharged and continues to  
28 discharge from the Facility each time storm water discharges from the Facility.



1 paragraphs as though fully set forth herein.

2 164. LA Waterkeeper is informed and believes, and thereon alleges, that the  
3 Owners/Operators have failed and continue to fail to develop an adequate SWPPP for the  
4 Facility, in violation of the Storm Water Permit.

5 165. LA Waterkeeper is informed and believes, and thereon alleges, that the  
6 Owners/Operators have failed and continue to fail to adequately implement a SWPPP for  
7 the Facility, in violation of the Storm Water Permit.

8 166. LA Waterkeeper is informed and believes, and thereon alleges, that  
9 Owners/Operators have failed and continue to fail to adequately revise the SWPPP for  
10 the Facility, in violation of the Storm Water Permit.

11 167. The Owners/Operators have been in violation of the Storm Water Permit at  
12 the Facility every day from February 24, 2021, to the present.

13 168. The Owners'/Operators' violations of the Storm Water Permit and the CWA  
14 at the Facility are ongoing and continuous.

15 169. The Owners/Operators will continue to be in violation of the Storm Water  
16 Permit and the CWA each and every day the Owners/Operators fail to adequately  
17 develop, implement, and/or revise the SWPPP for the Facility.

18 170. Each and every violation of the Storm Water Permit's SWPPP requirements  
19 at the Facility is a separate and distinct violation of the CWA.

20 171. By committing the acts and omissions alleged above, the Owners/Operators  
21 are subject to an assessment of civil penalties for each and every violation of the CWA  
22 occurring from February 24, 2021, to the present, pursuant to Sections 309(d) and 505 of  
23 the CWA, 33 U.S.C. §§ 1319(d), 1365, and 40 C.F.R. § 19.4.

24 172. An action for injunctive relief under the CWA is authorized by Section  
25 505(a) of the CWA. 33 U.S.C. § 1365(a). Continuing commission of the acts and  
26 omissions alleged above would irreparably harm LA Waterkeeper, its members, and the  
27 citizens of the State of California, for which harm they have no plain, speedy, or adequate  
28 remedy at law.

1 173. An action for declaratory relief is authorized by 28 U.S.C. § 2201(a) because  
2 an actual controversy exists as to the rights and other legal relations of the Parties.

3 WHEREFORE, Plaintiff prays for judgment against Defendant as set forth  
4 hereafter.

5 **FIFTH CAUSE OF ACTION**

6 **Defendant's Failure to Adequately Develop, Implement, and/or**  
7 **Revise a Monitoring and Reporting Plan in Violation of**  
8 **the Storm Water Permit and the Clean Water Act.**  
9 **U.S.C. §§ 1311(a), 1342, 1365(a) and 1365(f)**

10 174. LA Waterkeeper incorporates the allegations contained in the above  
11 paragraphs as though fully set forth herein.

12 175. LA Waterkeeper is informed and believes, and thereon alleges, that the  
13 Owners/Operators have failed and continue to fail to develop an adequate MIP for the  
14 Facility, in violation of the Storm Water Permit.

15 176. LA Waterkeeper is informed and believes, and thereon alleges, that the  
16 Owners/Operators have failed and continue to fail to adequately implement an MIP for  
17 the Facility, in violation of the Storm Water Permit.

18 177. LA Waterkeeper is informed and believes, and thereon alleges, that the  
19 Owners/Operators have failed and continue to fail to adequately revise an MIP for the  
20 Facility, in violation of the Storm Water Permit.

21 178. The Owners/Operators have been in violation of the Storm Water Permit's  
22 monitoring requirements at the Facility every day from February 24, 2021 to the present.

23 179. The Owners'/Operators' violations of its Storm Water Permit's monitoring  
24 requirements and the CWA at the Facility are ongoing and continuous.

25 180. The Owners/Operators will continue to be in violation of Section XI of the  
26 Storm Water Permit, and the CWA each and every day they fail to adequately develop,  
27 implement, and/or revise an MIP for the Facility.

28 181. Each and every violation of the Storm Water Permit's MIP requirements at  
the Facility is a separate and distinct violation of the CWA.

182. By committing the acts and omissions alleged above, the Owners/Operators are subject to an assessment of civil penalties for each and every violation of the CWA occurring from February 24, 2021, to the present, pursuant to Sections 309(d) and 505 of the CWA, 33 U.S.C. §§ 1319(d), 1365, and 40 C.F.R. § 19.4.

183. An action for injunctive relief under the CWA is authorized by Section 505(a) of the CWA, 33 U.S.C. § 1365(a). Continuing commission of the acts and omissions alleged above would irreparably harm LA Waterkeeper, its members, and the citizens of the State of California, for which harm they have no plain, speedy, or adequate remedy at law.

184. An action for declaratory relief is authorized by 28 U.S.C. § 2201(a) because an actual controversy exists as to the rights and other legal relations of the Parties. WHEREFORE, Plaintiff prays for judgment against Defendant as set forth hereafter.

### **SIXTH CAUSE OF ACTION**

#### **Defendant's Failure to Report as Required by the Storm Water Permit in Violation of the Storm Water Permit and the Clean Water Act.**

#### **33 U.S.C. §§ 1311(a), 1342, 1365(a) and 1365(f)**

185. Plaintiff incorporates the allegations contained in the above paragraphs as though fully set forth herein.

186. Section XVI of the General Permit requires a permittee to submit an Annual Report to the Regional Board by July 1 of each year. Section XVI of the Permit requires that the Annual Report include a compliance checklist that indicates that a discharger complies with and has addressed all applicable requirements of the Permit, an affirmation of visual observations and sampling results, an identification and explanation of any non-compliance, an identification of all revisions made to the SWPPP, within the reporting year, and the date of the Annual Evaluation. General Permit Section XVI. Laboratory reports of sample analysis, the annual comprehensive site compliance evaluation report, an explanation of why a permittee did not implement any activities required are also reporting requirements throughout the reporting year and our typically uploaded into the

1 SMARTS portal.

2 187. The Permit also requires a permittee whose discharges violate the General  
3 Permit's Receiving Water Limitations or water quality standards, such as, NALs,  
4 TMDLs, TMDL-Specific Numeric Action Levels and NELs to implement additional  
5 BMPs or other control measures that are tailored to that facility in order to attain  
6 compliance with the receiving water limitation. A Discharger that is notified by a  
7 Regional Board or who determines the discharge is causing or contributing to an  
8 exceedance of a water quality standard must comply with the Water Quality Based  
9 Corrective Actions in Section XX.B of the Permit and report to the Regional Board  
10 regarding same. *See* General Permit Section XX.B.

11 188. LA Waterkeeper is informed and believes, and thereon alleges, that the  
12 Owners/Operators have failed to accurately report their non-compliance with the General  
13 Permit and correctly report storm water sampling analysis compliance in the Facility's  
14 Annual Reports. Further, the Facility ERA Reports resulting from samples recorded in  
15 the 2020-2021 reporting year was insufficient, as evidenced by subsequent storm water  
16 sampling results over the NELs. As such, the Owners/Operators are in daily violation of  
17 the General Permit.

18 189. The Facility Owners/Operators have been in violation of Sections XVI and  
19 XX of the Storm Water Permit since at least February 24, 2021.

20 190. The Owners'/Operators' violations of the reporting requirements of the  
21 Storm Water Permit and the CWA are ongoing and continuous.

22 191. By committing the acts and omissions alleged above, the Owners/Operators  
23 of the Facility are subject to an assessment of civil penalties for each and every violation  
24 of the CWA occurring from February 24, 2021, to the present, pursuant to Sections  
25 309(d) and 505 of the CWA, 33 U.S.C. §§ 1319(d), 1365, and 40 C.F.R. § 19.4.

26 192. An action for injunctive relief under the CWA is authorized by Section  
27 505(a) of the CWA. 33 U.S.C. § 1365(a). Continuing commission of the acts and  
28 omissions alleged above would irreparably harm LA Waterkeeper, its members, and the



1 citizens of the State of California, for which harm they have no plain, speedy, or adequate  
2 remedy at law.

3 193. An action for declaratory relief is authorized by 28 U.S.C. § 2201(a) because  
4 an actual controversy exists as to the rights and other legal relations of the Parties.

5 WHEREFORE, Plaintiff prays for judgment against Defendant as set forth  
6 hereafter.

7 **VII. RELIEF REQUESTED**

8 194. Wherefore, Plaintiff respectfully requests that this Court grant the following  
9 relief:

10 a. A Court order declaring Defendant to have violated and to be in  
11 violation of Sections 301(a) and (b) and 402 of the Clean Water Act, 33 U.S.C. §§  
12 1311(a) and (b); for its unlawful discharges of pollutants from the Facility in violation  
13 of a permit issued pursuant to Section 402(p) of the CWA, 33 U.S.C. § 1342(p), for  
14 failing to meet effluent standards limitations which include BAT/BCT requirements,  
15 and for failing to comply with the substantive and procedural requirements of the  
16 Storm Water Permit and the CWA.

17 b. A Court order enjoining Defendant from violating the substantive and  
18 procedural requirements of the Storm Water Permit and Sections 301(a) and 402 of  
19 the CWA, 33 U.S.C. §§ 1311(a), 1342;

20 c. A Court order assessing civil monetary penalties for each violation of  
21 the CWA occurring on or after November 2, 2015, of \$59,937 per day, as permitted  
22 by 33 U.S.C. § 1319(d) and Adjustment of Civil Monetary Penalties for Inflation, 40  
23 C.F.R. § 19.4 (2016);

24 d. A Court order awarding Plaintiff its reasonable costs of suit, including  
25 attorney, witness, expert, and consultant fees, as permitted by Section 505(d) of the  
26 Clean Water Act, 33 U.S.C. § 1365(d); and  
27  
28

1 e. Any other relief as this Court may deem appropriate.  
2  
3  
4

5 Dated: March 15, 2023

Respectfully submitted,

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7  
8 Anthony M. Barnes  
9 AQUA TERRA AERIS LAW GROUP  
10 Attorneys for Plaintiff  
11 LOS ANGELES WATERKEEPER  
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